

Message Text

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ACTION IO-14

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ABF-01 TRSE-00 OMB-01 L-03 CIAE-00 INR-10 NSAE-00
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FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC 3265

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E.O.11652:N/A
TAGS: AORG, UN
SUBJECT: UN BUDGET: PROPOSED DEMARCHE TO SYG

REFS: (A) STATE 215090, (B) USUN 3393
SUMMARY: USUN MET WITH FRG, UK AND JAPAN TO OBTAIN VIEWS
RECEIVED FROM CAPITALS IN RESPONSE TO US PROPOSAL FOR
COORDINATED DEMARCHE TO SYG BY BIG FIVE POWERS ON
1980-1981 BUDGET. END SUMMARY

1. MISOFF MET WITH REPRESENTATIVES OF UK, FRG AND JAPAN
TO FOLLOW UP ON US SUGGESTED DEMARCHE TO UN SYG ON
1980-1981 BUDGET. FRANCE WAS UNABLE TO BE REPRESENTED
SINCE MME. DERRE WAS ENGAGED IN CPC HOWEVER MISOFF OBTAINED
GIST OF HER INSTRUCTIONS BUT WILL CONSULT INDIVIDUALLY
WITH HER BEFORE REPORTING TO DEPARTMENT. (SEE FINAL
PARAGRAPH.)

2. ON BASIS INSTRUCTIONS RECEIVED BY JAPAN, UK AND FRG
REPS THE FOLLOWING COMMON POINTS EMERGED. ALL FAVOR
COORDINATED DEMARCHE TO SYG BY FIVE BIG POWERS DURING
ONE WEEK PERIOD PRIOR END SEPTEMBER. DEMARCHE SHOULD
BE AT PERMREP LEVEL WITH FOLLOW-UP CALLS AT LOWER LEVEL
TO INFORM UN CONTROLLER OF DEMARCHE WHILE ENSURING
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CONTROLLER THAT FIVE APPRECIATED HIS EFFORTS WITH RESPECT
TO 1978-1979 BUDGET AND WISH AGAIN PROVIDE STRONG SUPPORT
FOR HIS EFFORTS TO EXERCISE FIRM CONTROL OVER 1980-1981
BUDGET. CALLS ON UN CONTROLLER SHOULD BE TIMED AFTER
APPOINTMENTS FOR PERMREPS MADE WITH SYG BUT COULD OCCUR
BEFORE ALL PERMREPS COMPLETE THEIR DEMARCHE TO SYG. IT
IS ASSUMED THAT UN/USG DAVIDSON WILL BE PRESENT WHEN

PERMREPS CALL ON SYG.

3. FRG, UK AND JAPAN REPORTED THAT THEIR INSTRUCTIONS WOULD EXCLUDE USSR FROM BEING INCLUDED IN COMMON BIG FIVE DEMARCHE BUT USSR MIGHT BE INFORMALLY TOLD THAT DEMARCHE HAD BEEN MADE AFTER PERMREPS HAD CALLED ON SYG EVEN THOUGH USSR WOULD PROBABLY ALREADY HAVE KNOWLEDGE OF FIVE'S COORDINATED EFFORTS TO RETARD UNWARRANTED AND UNCONTROLLED ESCALATION OF 1980-1981 BUDGET. LIKEWISE, SEVERAL OTHER WESTERN MISSIONS IN NEW YORK COULD BE INFORMED OF BIG FIVE APPROACH AFTER PERMREPS HAD FINALIZED APPOINTMENTS WITH SYG BUT BEFORE CALLS WERE COMPLETED.

4. JAPAN AND UK FAVORED LEAVING "AIDE MEMOIRE" WITH SYG EXPRESSING MAJOR POINTS OF CONCERN. FRG WAS NOT INCLINED TO LEAVE NOTE BUT WOULD SEE NO MAJOR DIFFICULTY IF ALL FIVE DID NOT INDIVIDUALLY LEAVE "AIDE MEMOIRE."

5. MAJOR ISSUE OF CONCERN RELATED TO US STRONG DESIRE TO OBTAIN ZERO PROGRAM GROWTH POLICY AS THE MAJOR ELEMENT IN THE DEMARCHE. UK FELT THAT IT WAS UNREALISTIC TO PROPOSE ZERO GROWTH APPROACH SINCE SOME PROGRAMS WOULD HAVE TO EXPAND AND UNLESS SPECIFIC REDUCTIONS IN OTHER PROGRAMS COULD BE IDENTIFIED, ZERO PROGRAM GROWTH WOULD NOT BE POSSIBLE. JAPANESE PREFERENCE WAS TO FUDGE SPECIFIC LIMITED OFFICIAL USE

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GROWTH RATE IN DEMARCHE BY URGING SYG TO EXERT HIS INFLUENCE TO LIMIT PROGRAM GROWTH TO SMALLEST POSSIBLE GROWTH RATE WITH ZERO GROWTH AS DESIRABLE GOAL BUT JAPAN COULD SETTLE FOR GROWTH RATE BETWEEN ZERO AND TWO PERCENT BUT TWO PERCENT WOULD BE THE ABSOLUTE UPPER LIMIT. FRG FELT GROWTH RATE BETWEEN ZERO AND TWO PERCENT WAS REALISTIC AND ACCEPTABLE PROVIDED CAVEAT WAS ADDED THAT TWO PERCENT REPRESENTED MAXIMUM GROWTH RATE AFTER ALL BUDGET ADD-ONS DURING 1979 GA WERE TAKEN INTO ACCOUNT. QUESTION OF THE BASE FIGURE FOR CALCULATING THE RATE OF GROWTH WAS NOT ADDRESSED. AS PREVIOUSLY REPORTED, WE UNDERSTAND THAT FRANCE FAVORS A SINGLE PERCENTAGE INCREASE COVERING BOTH PROGRAM AND ALL OTHER INCREASES. FRG, UK AND JAPAN DID NOT EXPRESS SUPPORT FOR FRENCH POSITION.

6. UK, JAPAN AND FRG ARE IN FAVOR OF FIRMLY DRAWING SYG'S ATTENTION TO GA REQUEST THAT OBSOLETE, INEFFECTIVE AND UNNECESSARY PROGRAMS BE IDENTIFIED AND TERMINATED BUT RECOGNIZED COMPLICATIONS THAT EXIST IN LIGHT FEEBLE EFFORTS SO FAR INDICATED IN PRESENT MEDIUM-TERM PLAN DOCUMENTS NOW BEFORE CPC. NEVERTHELESS IT WAS AGREED

THAT FIVE SHOULD STRONGLY ENFORCE THEIR VIEWS ON THIS
POINT IN DEMARCHE TO SYG.

7. FURTHER CONSULTATIONS SCHEDULED FOR TUESDAY,
SEPTEMBER 12, TO FINALIZE REMAINING DETAILS AND INCLUDE
FRANCE FULLY IN EFFORTS. USUN REQUESTED DRAFT COMMON
TALKING POINTS AND BASIC ELEMENTS FOR "AIDE MEMOIRE"
FOR TUESDAY MEETING AND WE ENVISAGE DRAWING UPON
GUIDANCE CONTAINED REFTEL (A) AND DATAFAXING DRAFT
TEXT TO HENNES, IO/IBC, SHORTLY FOR COMMENT.

8. MISOFF LATER MET SEPARATELY WITH FRENCH REPRESENTATIVE

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MME. DERRE TO OBTAIN DETAILS OF HER INSTRUCTIONS.

9. FRENCH POSITION IS TO SUPPORT JOINT COORDINATED
DEMARCHE ALONG LINES EXPRESSED BY OTHERS. ONLY POINT
OF DEPARTURE WAS THAT FRENCH POSITION SUPPORTS FLAT
TEN PERCENT ANNUAL INCREASE IN 1980-1981 BUDGET TO
COVER PROGRAM EXPANSION, INFLATION, WAGE AND PRICE
OR OTHER INCREASES. ESSENTIALLY FRENCH BELIEVE THAT
SUCH APPROACH IS SIMPLE TO UNDERSTAND, EASY TO APPLY
AND WOULD BE MORE EFFECTIVE THAN A TWO PERCENT PROGRAM
GROWTH CONCEPT. FRANCE ALSO AGREES THAT FIVE NEED
NOT BE UNIFORM IN ALL DETAILS OF DEMARCHE.

10. SINCE ANOTHER MEETING OF THE FIVE WILL BE HELD ON
TUESDAY, SEPTEMBER 12, FRANCE IS PREPARED TO RAISE THEIR
POINT AT THAT TIME. USUN WOULD APPRECIATE GUIDANCE ON
FRENCH POSITION. YOUNG

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